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SUBJECT: USUNESCO: UNESCO'S WSIS PREPARATION

REF: Paris 7472

1. (SBU) SUMMARY: During a November 7 presentation to member states on UNESCO preparations for WSIS, Assistant Director General Abdul Waheed Khan discussed Internet governance, the possibility of UNESCO and ITU leading roles in post-WSIS implementation, the UNESCO "brand" at WSIS, planned UNESCO activities at WSIS (This includes a roundtable entitled "Shaping the Future Through Knowledge", and starring Viviane Reding, the EU Information Society Commissioner.) and the potential for new UNESCO instruments coming out of WSIS. END SUMMARY.

INTERNET GOVERNANCE

2. (SBU) Khan described UNESCO's position on Internet governance as ensuring ethical and political openness - the free flow of ideas and freedom of expression. He stated that UNESCO wanted to see technical openness guaranteed because the current open architecture contributes to greater access worldwide. He stated that interoperability and openness were critical features of any Internet governance mechanism. (COMMENT: The use of the word "any" here suggests Khan does not want to be pinned down as supporting either the USG or EU position on Internet governance. END COMMENT.) He also stated that it should harness continuing innovation on the Internet, safeguard stability, avoid fragmentation and protect against government censorship because this would move against UNESCO's advocacy of the free flow of words and ideas.

3. (SBU) A German delegate to UNESCO asked Khan how UNESCO should deal with the misuse of ICTs under the current Internet governance system. Khan responded that security is one issue related to the misuse of ICTs, and he acknowledged that UNESCO does not have competence in this area. He added that when it comes to pedophilia and pornography, the examples of misuse that are most frequently cited, UNESCO believes in the free flow of information. If there is abuse, he stated, every land has its own laws that apply. We cannot have a blanket law for this, he added.

UNESCO and ITU to Share WSIS Implementation?

4. (SBU) As noted in reftel, UNESCO passed a General Conference resolution stressing the leading roles of UNESCO and the ITU in WSIS implementation. Khan stated that throughout the WSIS process, UNESCO has contributed to the WSIS plan of action, therefore it should have a significant role, but along with others. He added that UNESCO couldn't implement WSIS on its own. Follow up, he said, was distinct from implementation, and should involve all members of the UN family. He noted that ECOSOC, not UNESCO, had a political role.

5. (SBU) The ITU, Khan stated, is an important agency engaged in developing ICT infrastructure with a major role in creating access to the Internet. Once you have access, Khan continued, UNESCO would come in on substance. He explained that this meant UNESCO would ask if content was produced locally and was in a local language so that ICTs can be used for development. UNESCO's value-added at WSIS, he stated, is its demonstrated role in building a knowledge society - as opposed to an information society, which is limited to infrastructure. Khan stated that a knowledge society builds political empowerment and cultural engagement. It is more, he said, than creating an infrastructure and hoping people will use it. (COMMENT: We note that there is a perception at UNESCO that the ITU wanted WSIS to be its show and that UNESCO has had to fight for engagement. This may be why UNESCO has pushed the "knowledge society" concept over "information" since its value-added is its historic expertise in

education, science, culture and, more recently, media freedom.) When pressed by the Japanese delegation, Khan acknowledged that there was no agreement between UNESCO and the ITU for WSIS follow up.

16. (SBU) When pressed by the Indian delegation to take more member states views into account on copyright/intellectual property issues, for example, Khan stated that member state views were important, but his job was to develop the UNESCO brand at WSIS. Too many points would make it hard for people to distinguish UNESCO's value-added in the WSIS process. He stated that the Director General's intervention at WSIS would focus on the essence of UNESCO's value-added: knowledge society, universal access, cultural and linguistic diversity, freedom of expression and education for all via ICTs. Other views would be addressed through UNESCO activities at WSIS, he added.

UNESCO Activities at WSIS:

17. (SBU) At WSIS, UNESCO will host two round tables - a high level round table "Shaping the Future through Knowledge" with Viviane Reding, the EU's Commissioner for the Information Society, President Rayna of the Dominican Republic, and the Egyptian Minister of State for Administrative Development, among others. (COMMENT: It is not a balanced group of viewpoints.) UNESCO will host a second roundtable: "The Role of UNESCO in the Construction of Knowledge Societies through the UNITWIN and UNESCO Program." (UNITWIN was established at the 1992 UNESCO General Conference and is the abbreviation for the University Twinning and networking scheme at UNESCO.) UNESCO will also host a workshop on ICTs and people with disabilities (to include discussion of special library services and free or open software solutions, as well as ICTs for autism). UNESCO has constructed a chic pavilion with a VIP lounge at stand 2303 at Tunis where it will host an "ICT for All" exhibit and establish partnerships with the private sector and NGOs visiting the stand.

WSIS and Normative Instruments:

18. (SBU) The Japanese delegation asked Khan to provide more specifics on UNESCO's role with WSIS action line 10 "Ethical dimensions" -- would this lead to any normative instruments, such as one for ICTs and people with disabilities? Khan responded that this was one area where UNESCO could develop an instrument. UNESCO had not taken a decision on this, but he would have a follow up meeting. The current budget is not based on this. To determine how UNESCO, as a standard setter, can contribute, would need further debate, Khan stated.

19. (SBU) Mission followed up with the Japanese delegation to ask whether they were hoping to have such an instrument or whether they had heard interest from other delegations. The Japanese reported that they had not, though it was possible that someone would want to do this in the future. Mission Charge raised the question again with several Western DCMs who shuddered at the thought of further instruments, and agreed that if UNESCO wanted to be pro-active in helping people with disabilities access ICTs, it could do so without a new instrument.

11. (SBU) COMMENT: Khan is clearly playing it safe with vague wording that pleases both the EU and the US on Internet governance, a battle he appears happy to stay as far away from as possible. To placate the many viewpoints on WSIS at UNESCO and forge its identity at WSIS, he has chosen to brand UNESCO as an organization whose experience in education, culture, science, and media freedom primes it to build knowledge societies. At the same time, Mission notes that UNESCO is sponsoring forums at WSIS where viewpoints on Internet governance and WSIS implementation will not be balanced. Japan's interest in the division of labor between the ITU and UNESCO is interesting, since both UN organizations are headed by Japanese Director Generals, who are rumored to not get along.

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